

Record of operational decision

Decision title:	Decision to introduce 40MPH speed limit on the B4352, C1191 and Woodbury Lane, Moccas, Herefordshire.
Date of decision:	2 nd February 2024
Decision maker:	Service Director for Highways, Environment and Waste
Authority for delegated decision:	Economy and Environment Scheme – Highways and Transport 75. To act on behalf of the council in respect of the legislation specified in the Road Traffic Regulation Act 1984. The authorisation limit is within the financial procedure rules and is sufficient for the decision and that the officer has authority under the contract procedure rules.
Ward:	Golden Valley North
Consultation:	<p>A Formal (Statutory) Consultation process was undertaken from 19th December 2022 to 20th January 2023, whereby an initial consultation letter and proposal plan was sent to all Statutory Consultees via email. During this process, no objections were raised in relation to the recommendations as part of this TRO. A summary of the responses received during the Formal (Statutory) Consultation process is included as Appendix D.</p> <p>The Notice of Proposal stage allowing the general public and Statutory Consultees to issue comments/concerns was undertaken from 13th April 2023 to 5th May 2023. During this process no objections were raised from the Statutory Consultees, but one was received from a member of the public. A summary of the responses received during the Notice of Proposal stage is included as Appendix E. The responses from Statutory Consultees are also summarised below.</p> <p>Parish Council – Fully supports the proposals. Traffic Management Advisor (TMA), West Mercia Police – Offered no objections to the proposals. Ward Councillor – Fully supports the proposals. Hereford and Worcester Fire and Rescue Service – Issued no response to the consultation. Road Haulage Association – Issued no response to the consultation. Freight Transport Association – Issued no response to the consultation. West Midlands Ambulance Service – Issued no response to the consultation.</p>
Decision made:	<p>Consideration has been given to the receipt of one objection arising from the formal notice of proposal for the above titled order. Notwithstanding the receipt of this objection, for the reasons as set out below, it is recommended that a new Traffic Regulation Order be implemented as proposed in the Notice of Proposal, the effect of which will be to implement a new 40mph speed limit on the B4352, C1191 and Woodbury Lane, Moccas.</p> <p>A full schedule of the proposals is included as Appendix B.</p>
Reasons for decision:	<p>This scheme originated as a result of a request from the Local Member to review the existing national speed limit along the B4352 throughout the hamlet of Moccas. Consequently, a review of the situation on the site was undertaken by officers and it was decided that details should be entered onto the prioritised Traffic Regulation Order (TRO) Waiting List.</p> <p>As a result of its entry onto the TRO Waiting List, this scheme was identified for commencement of investigations in the 2022/23 Annual Plan. Therefore, Herefordshire Council set about investigating the potential for a new Traffic Regulation Order that would necessitate any changes within the area under investigation.</p>

An on-site assessment was undertaken in November 2022. During the assessment, officers considered the extent of the speed limit in accordance with Department for Transport 'Setting Local Speed Limits' guidance. Particular consideration was given for drivers pulling out onto the B4352 at the crossroads. It was also noted that the speed limit extent would need to be lengthy enough to protect the properties fronting the roads in question. The surrounding environment and road geometry were also considered along with where it was practicable to site new terminal signage and road markings.

Officers identified suitable locations (as shown in Appendix A) at which the 40mph speed limit extent could extend to, given the good verge width available to house terminal signage and forward visibility for approaching vehicles. The proposed extent of the 40mph speed limit also envelopes the access to The Standards Farmhouse, where visibility from an eastward direction is severely compromised when exiting onto the B4352.

Department for Transport's (DfT) 'Setting Local Speed Limits' document lists key factors for consideration during site assessments regarding local speed limits. One of these is the collision history. Analysis of collision data for the latest 5-year period from 2017-2022 (inclusive) showed no personal injury collisions having taken place within the investigation area.

Another key factor in the document for consideration is 'current traffic speeds'. Therefore, as part of the assessment phase, two Automatic Traffic Count (ATC) Surveys were undertaken in order to ascertain the current vehicle speeds close to the boundaries of the proposed 40mph speed limit. The speed survey data is included as Appendix C. Speed data comprising 85th percentile vehicle speeds (mph) are summarised in the table below.

	Eastbound	Westbound
ATC 1	45.0	44.1
ATC 2	50.6	50.0

The vehicle speeds collected by ATC 2 are slightly above the maximum guideline intervention level for a 40mph speed limit of 46mph, as set by Association of Chief Police Officers (ACPO) guidance. However, these surveys were undertaken in a location that is currently signed as national speed limit. Therefore, it is likely that with high profile village nameplate signage, road roundels and repeater signage, vehicles would likely reduce their speed further to a more acceptable level.

Following the completion of the initial assessment, a Formal (Statutory) Consultation process was undertaken from 19th December 2022 to 20th January 2023, whereby a consultation letter and proposal plan were sent to all Statutory Consultees via email. During this process, no objections were raised in relation to the proposed 40mph speed limit. The Traffic Management Advisor for West Mercia Police stated that they had no objections, although voiced concerns regarding adherence to the new speed limit. The Parish Council and Ward Councillor also issued their support.

The Parish Clerk also received comment from a Councillor that the 40mph extent should be extended to cover the accesses to the New House Farm and the Old Rectory. However, there is no adequate forward visibility to install the terminal signage here, and the area here does not qualify for a 40mph speed limit under DfT guidance. A summary of the responses received during the Formal (Statutory) Consultation process is included as Appendix D.

The Notice of Proposal stage allowing the general public and Statutory Consultees to issue comments/concerns was undertaken from 13th April 2023 to 5th May 2023. During this process no objections were raised from the Statutory Consultees. One objection was received by a member of the public, regarding the extent of the 40mph speed limit. They stated that a 40mph speed limit was too fast for this section of the B4352 and the U90003.

Additionally, they stated that a lower speed limit should extend further north along the C1191, past the village hall. During this consultation the Parish Council confirmed their full support. A summary of the responses received during the Notice of Proposal stage is included as Appendix E.

In response to the objection from the member of the public; the extents of the B4352, C1191 and U90003 in question do not qualify for a lower speed limit as per DfT's 'Setting Local Speed Limits'. These sections of carriageway do not qualify as a village as per DfT guidance, as there are not 20 or more houses over a minimum distance of 600 metres, and therefore a lower speed limit cannot be considered. Additionally, the speed surveys indicate that existing vehicle speeds are too high for a 30mph speed limit to be supported by the police with regards to enforcement. According to the Road Traffic Regulation Act (RTRA) 1984, it is the duty of a highway authority to 'manage their road network' and 'to improve road safety'. Section 122 of the RTRA 1984 states that local authorities must, so far as is practicable, exercise their functions under the RTRA so as to 'secure the expeditious, convenient and safe movement of traffic'.

DfT's 'Setting Local Speed Limits' document also issues guidance with regard to the consideration of a 40mph speed limit that it 'should be considered where there are many bends, junctions, or accesses...or where there are considerable numbers of vulnerable road users'. As there are a number of properties and accesses fronting the sections of the B4352, C1191 and U90003 in question, these sections of road accord with this guidance in qualifying for a 40mph speed limit.

In conclusion, the proposed 40mph speed limit at Moccas aligns with guidance set out by Department for Transport's 'Setting Local Speed Limits' document and the duties set out in Section 122 of the Road Traffic Regulation Act 1984. The proposed speed limit will act to improve road safety and amenity for passing vehicles and local residents. Despite vehicle speeds being slightly above the guideline maximum intervention level set in the ACPO guidance for a 40mph speed limit, the proposed speed limit will be accompanied by high profile village nameplate signage, repeater signage and road roundels as proposed in Appendix A. Therefore, vehicles would likely reduce their speed further.

Finally, no objection has been raised by West Mercia Police, and the proposals are fully supported by the Parish Council and Local Member.

It is, therefore, advised to progress with the recommendations outlined in this report for the reasons set out above.



Appendix A.pdf



Appendix B.pdf



Appendix C.pdf



Appendix D.pdf



Appendix F.pdf



Appendix E.pdf

Highlight any associated risks/finance/legal/equality considerations:

Community impact

The recommendations outlined above will have a positive impact on the local community. The implementation of the proposed 40mph speed limit will seek to improve road safety and amenity. The proposals are therefore in alignment with Section 122 of the Road Traffic Regulation Act 1984.

Environmental Impact

Herefordshire Council provides and purchases a wide range of services for the people of Herefordshire. Together with partner organisations in the private, public, and voluntary sectors we share a strong commitment to improving our environmental sustainability, achieving carbon neutrality and to protect and enhance Herefordshire's outstanding natural environment.

The development of this project has sought to minimise any adverse environmental impact and will actively seek opportunities to improve and enhance environmental performance.

The implementation of the proposals should result in improved road safety and amenity and provide an environment where people feel it is safer to walk, cycle or ride throughout the entire area.

Equality duty

The public sector equality duty (specific duty) requires us to consider how we can positively contribute to the advancement of equality and good relations and demonstrate that we are paying 'due regard' in our decision making in the design of policies and in the delivery of services.

The recommendations set out in this report are considered to be low impact with regards to equality. The proposals aim to improve road amenity and safety, thus paying regard to the council's duty according to the Equality Act 2010 as set out below.

Under section 149 of the Equality Act 2010, the 'general duty' on public authorities is set out as follows:

A public authority must, in the exercise of its functions, have due regard to the need to -

- (a) eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under this Act;
- (b) advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it;
- (c) foster good relations between persons who share a relevant protected characteristic and persons who do not share it.

Any impact as a result of the scheme will be equal to all parties.

See Appendix F of this report for Equality Impacts and Needs Assessment (EINA).

Resource implications

The cost of the implementation of the proposals is approximately £12,000. This includes costs for statutory consultation, preparing and making the TRO, signage, road markings and advertising. This cost has been identified from this year's existing budgets in the current Annual Plan.

Legal implications

The introduction of a new TRO under Section 84 of the Road Traffic Regulation Act 1984 will be required.

Part 2 of the Local Authorities' Traffic Orders (Procedure) (England and Wales) Regulations 1996 ('the 1996 Regulations') lays out the procedure prior to making an order. Regulations 6 and 7 require the Council as Highway Authority to undertake a formal consultation on the TRO and publish the proposals. Regulation 8 allows for any person or persons to make objections and requires that the Council, as Highway Authority, consider any objections received after the formal statutory consultation process, (which includes advertising in a local newspaper). A subsequent report will include any such objections or comments, for consideration.

The Council has discretion to amend its original proposals if considered desirable, whether or not in the light of any objections or comments received, as a result of such statutory consultation. If any objections received are accepted, in part or whole, and/or a decision is made to modify the original proposals, if such a modification is considered to be substantial, then steps

	<p>must be taken for those affected by the proposed modifications to be further consulted in accordance with Regulation 14 of the 1996 Regulations. Following consideration of the consultation responses the Council has decided not to modify the proposals.</p> <p>The Council has received no Objections. Before the Order can be made it will need to be publicised in accordance with the requirements of Regulation 7 of the 1996 Regulations. This includes publication of a notice of the proposals in a newspaper circulating in the locality of the area where the road which is the subject of the Order is located. This must be done within two years of the date the order is first publicised in a newspaper circulating in the locality of the area where the land to which the Order relates is located. Within 14 days of the order being made it is necessary in accordance with Regulation 17 of the 1996 Regulations to publish a notice of making in a newspaper circulating in the area in which any road or place to which the Order relates is situated.</p> <p>Once an Order is made by the Council it will need to be publicised in accordance with the requirements of Part 3 of the 1996 Regulations. The Order cannot come into force before the order has been publicised in accordance with these requirements. The time period for challenge is three months from the date of the making of the Order.</p> <p>Risk management</p> <p>The Local Transport Plan sets out to reduce the number and severity of casualties on the highway network in Herefordshire and provide a highway network that is safe and efficient. A Key Performance Indicator is contained in this Local Transport Plan and details a locally set target for a reduction in fatal or serious injuries on the highway network. The adoption of the recommendations in this report would contribute to these objectives in the Local Transport Plan.</p> <p>It is important for safety, and their effectiveness that speed limits are imposed appropriately having regard to the type of factors considered in this report. This is the case at Moccas.</p> <p>There is a small risk that the proposals may not achieve routine compliance. However, given that the restrictions will be accompanied by high profile terminal signage, repeater signage and road markings and development on the roadside, it should be clear to drivers that they are entering a more built-up environment. The risk of non-compliance is therefore negligible.</p>
<p>Details of any alternative options considered and rejected:</p>	<p>Not to make any changes to the current speed limit arrangement – This is not recommended as it would fail to achieve the primary purpose of the proposal – to improve road safety through Moccas, particularly at the crossroads for vehicles pulling onto the B4352. It is therefore prudent that the existing national speed limit be reduced to a 40mph speed limit. The proposals seek to improve road safety and amenity for vehicles and pedestrians in alignment with Section 122 of the Road Traffic Regulation Act 1984. Furthermore, not to implement the extension of the 40mph speed limit would be in contravention to the desires of the Parish Council, Local Member, and the majority of the local residents.</p>
<p>Details of any declarations of interest made:</p>	<p>None</p>

Signed..... Date:

Please ensure that signatures are redacted before publishing.